



#### **DETERMINATION OF APPLICATION**

### **TOWN AND COUNTRY PLANNING ACT 1990**

Town and Country Planning (Development Management Procedure) (England) Order 2010

Bouygues Development (Mr Stephane Slama-Royer) Elizabeth House 39 York Road London SE1 7NQ

In pursuance of its powers under the above Act and Regulations, Southampton City Council, as the Local Planning Authority, hereby gives notice that the application described below has been determined. The decision is:

### FULL APPLICATION - CONDITIONAL APPROVAL

Proposal:

Redevelopment of the site. Demolition of the existing buildings and erection of a building ranging in height from 3-storeys to 15-storeys to provide student residential accommodation (53 cluster flats comprising a total of 348 rooms, 4 x 2-bedroom flats and 12 x 1-bedroom flats); a medical centre (Class D1 use), retail units (Class A1) and two units for community use or non-residential institution use (Class D1) or retail (A1) or food and drink use (A3) with associated landscaping, parking and site works, including the stopping up of existing highway. (Amended scheme to planning permission reference 11/00204/FUL excluding any student car ownership restriction clause).

Site Address:

Area Housing Office, Youth Centre and Car Park Site, Parkville Road Southampton SO16 2JA

**Application No:** 

12/00033/FUL

Subject to the following conditions.

#### 01.APPROVAL CONDITION - Implementation Commencement

The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which the permission was granted.

### REASON:

In accordance with Section 91 of the Town & Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

#### 02.APPROVAL CONDITION - Approved Plans

The development hereby permitted shall be carried out in accordance with the approved plans listed in the schedule attached below, unless otherwise agreed in writing with the Local Planning Authority.

### Reason:

For the avoidance of doubt and in the interests of proper planning.

### 07.APPROVAL CONDITION - Communal Space Access

The first floor lounge area shown on the approved plans, and pedestrian access to it, shall be made available for all residents prior to the first occupation of the student pods and flats hereby permitted unless otherwise agreed in writing with the Local Planning Authority.

### **REASON:**

To ensure the provision of adequate communal space in association with the approved flats.

# **08.APPROVAL CONDITION - Servicing**

Notwithstanding the details submitted with the application prior to the occupation of each of the non-residential units hereby approved full details of how service vehicle deliveries - including the collection of refuse - to the site will be managed shall be submitted to and approved in writing by the Local Planning Authority. Development shall take place in accordance with the approved details unless otherwise agreed in writing by the local planning authority and the approved details conformed to thereafter.

### REASON:

In the interests of the safety and convenience of all highway users.

### 09.APPROVAL CONDITION - Hours of Use - Non Residential Uses

The non residential uses hereby approved shall not operate outside of the hours hereby set out:

- 6:30am and 10:30pm (Monday to Saturday) and 7am and 10pm Sundays, Bank and/or Public Holidays as supported by a Security Management Plan (As required by the condition above)
- The pharmacy shall not operate outside of the hours of 7am and 11pm 7 days a week including Sundays, Bank and/or Public Holidays.

#### REASON:

In the interests of existing and proposed residential amenity

### 10.APPROVAL CONDITION - Hours of Delivery - Non Residential Uses

No deliveries shall be taken at or despatched from the site outside the hours hereby set out:

- 6am and 7pm (7 days a week including Sundays and recognised public holidays) with deliveries between 6am and 7am restricted to one transit van delivery only.
- Any deliveries by articulated vehicles shall be in accordance with the above hours with such
  deliveries to take place no earlier than 7am (Monday to Friday) and 8am on weekends and
  recognised public holidays as supported by a Deliveries Management Plan that shall have
  been agreed in writing with the Local Planning Authority prior to the occupation of the
  commercial unit to which it relates.

#### REASON:

In the interests of existing and proposed residential amenity

# 11.APPROVAL CONDITION - Noise Attenuation

The approved development shall be implemented and completed only in accordance with the recommendations as set out in the applicant's Noise Assessment dated 28th January 2011 (as amended below). Any mechanical acoustic ventilation for noise issues from Thomas Lewis Way shall be ventilated from the roof. Notwithstanding these approved details, unless otherwise agreed in writing by the Local Planning Authority, windows and ventilation systems shall be provided to achieve the sound reduction levels of:

37dB(A) for living rooms overlooking Stoneham Way 42dB(A) for bedrooms overlooking Stoneham Way

37dB(A) for living rooms overlooking Thomas Lewis Way 43dB(A) for bedrooms overlooking Thomas Lewis Way

# **REASON:**

To protect occupants of the student accommodation from traffic and railway noise and to ensure that the amenity of existing residents is not unduly compromised during the implementation phase.

### · REASON:

To secure a satisfactory and comprehensive form of development and to safeguard the visual amenity of the locality.

### 16.APPROVAL CONDITION - Piling Method

A method statement shall be submitted to and approved in writing by the Local Planning Authority before the development commences (excluding the demolition and site preparation phase) to demonstrate how any pile driving operation will take place as part of the development. Any pile driving operations as approved shall be carried out in accordance with that approved method statement. To limit vibration, a continuous flight auger method is the preferred method.

#### REASON:

To ensure that appropriate measures are incorporated into the construction activities to mitigate any noise problems generated by pile driving operations.

# 17. APPROVAL CONDITION - Landscaping

Notwithstanding the information submitted with the application no development shall take place (excluding the demolition and site preparation phase) until full details of both hard and soft landscaping, green roofs and walls, landscape buffers, all car parking and the ground floor courtyard area have been submitted to and approved in writing by the Local Planning Authority. The submitted details shall include:

- i. a detailed response to the Council's landscape design comments dated 19th April 2010;
- ii. proposed finished ground levels or contours; means of enclosure; car parking layouts; other vehicle and pedestrian access and circulation areas, hard surfacing materials, structures and ancillary objects (refuse bins etc);
- iii. external lighting (to include type and luminance);
- iv. planting plans; written specifications (including cultivation and other operations associated with plant and grass establishment); schedules of plants, noting species, plant sizes and proposed numbers/planting densities where appropriate;
- v. a specification for the approved green/brown/biodiverse wall(s) and roof(s) forming the Thomas Lewis Way wing;
- vi. the provision of a 2 for 1 replacement of those trees to be lost (where practicable). The replacement trees shall be of a heavy standard size (12 14cm girth) as a minimum and will be planted within the site or at a place agreed in writing with the Local Planning Authority;
- vi. details of any proposed boundary treatment, including the "art fencing" to the south of the approved semi-public communal courtyard at ground floor level and the retained strip along the building's Thomas Lewis Way frontage; and
- vii. A landscaping management plan, including long term objectives, management responsibilities and maintenance schedules for the landscaped areas.

The hard and soft landscaping works shall be carried out in accordance with the details approved. The works shall be carried out before any of the development is occupied or in accordance with a timescale which has been agreed in writing with the local planning authority prior to the commencement of development.

If within a period of five years from the date of the planting of any tree or shrub, or any tree or shrub planted in replacement of it, it is removed, uprooted, destroyed, dies or becomes in any other way defective in the opinion of the local planning authority, another tree or shrub of the same species and size of that originally planted shall be planted at the same place, unless the local planning authority gives its written consent to any variation.

# **REASON:**

To improve the appearance of the site and enhance the character of the development in the interests of visual amenity, to ensure that the development makes a positive contribution to the local environment and, in accordance with the duty required of the Local Planning Authority by Section 197 of the Town and Country Planning Act 1990.

'uses over part L of the Building Regulations must be conducted. Plans for the incorporation of renewable energy technologies or other means of improving energy efficiency to the scale that is demonstrated to be feasible by the study, and that will reduce the CO2 emissions of the development of 15% for the residential and 12.5% for non-residential uses over part L of the Building Regulations must be submitted and approved in writing by the Local Planning Authority prior to the commencement of the development hereby granted consent. Technologies that meet the agreed specifications must be installed and rendered fully operational prior to the first occupation of the development hereby granted consent and retained thereafter.

#### REASON:

To reduce the impact of the development on climate change and finite energy resources and to comply with adopted policy CS20 of the Local Development Framework Core Strategy Development Plan Document Adopted Version (January 2010).

# 24.APPROVAL CONDITION - Parking Provision

The 32 on-site car parking spaces (and 12 on Parkville Road to be provided under a separate mechanism) shown on the approved amended drawings listed below shall be provided and made ready for use prior to the first occupation of the development unless an alternative phased provision is agreed in writing with the Local Planning Authority. Notwithstanding the Odyssey Car Parking Management Plan (CPMP) the parking spaces shall be retained thereafter in accordance with a revised CPMP that shall have been agreed in writing with the Local Planning Authority prior to the first occupation of the development. Details shall include, for example, parking allocations between uses (including staff/permit allocations), means of security, pricing (if appropriate), enforcement and hours of use (where appropriate).

#### REASON:

In the interests of ensuring adequate provision is made for car parking on the site and the safety and convenience of all highway users and to ensure the distribution of spaces between units in order to meet the Council's adopted parking requirements.

### 25.APPROVAL CONDITION - Refuse & Recycling Bin Storage - In accordance

Bin storage shall be laid out with a level approach prior to the first occupation of the development hereby approved in accordance with the approved amended plans listed below. All storage shall be located and retained inside the building and, with the exception of the medical centre and pharmacy, shall be presented to the Stoneham Way/High Road layby only on the day of collection. The facilities shall include accommodation for the separation of waste to enable recycling by residents. The approved refuse and recycling storage shall be retained whilst the building is used for residential purposes.

#### **REASON:**

In the interests of the visual appearance of the building and the area in general.

# 26.APPROVAL CONDITION - Litter Bins

Provision shall be made on-site for the installation and subsequent emptying of litter bins and such provision shall be approved in writing by the Local Planning Authority before the first occupation of the development hereby permitted. The agreed scheme shall be retained and managed during the lifetime of the development.

#### REASON:

To ensure that adequate facilities are provided for the collection and disposal of litter likely to be generated by this mixed-use development.

# 27.APPROVAL CONDITION - Cycle Storage

Notwithstanding the information already submitted no development shall be occupied until details of the secure, covered cycle storage for all uses included within the development hereby approved have been submitted to and approved in writing by the Local Planning Authority. The cycle storage shall be made available prior to the occupation of the development in accordance with the approved details. The cycle storage shall be retained whilst the building is occupied for the approved use.

#### ·REASON:

It is necessary to manage the roofs in order to minimise its attractiveness to birds which could otherwise endanger the safe movement of aircraft and the operation of Southampton Airport - BAA comments dated 8th March 2011 refer.

# 32.APPROVAL CONDITION - Archaeological investigation

The submitted Wessex Archaeology Written Scheme of Investigation for the required Archaeological Watching Brief (October 2011) that was submitted and approved under LPA ref: 11/01788/DIS is acceptable to the Local Planning Authority. The development shall be completed in accordance with its findings and the archive deposited and accepted by Southampton Museums Service.

#### **REASON:**

To ensure that the archaeological investigation is initiated at an appropriate point in development procedure.

# 33.APPROVAL CONDITION - Archaeological work programme

The developer will secure the completion of a programme of archaeological work in accordance with a written scheme of investigation which has been submitted to and approved by the Local Planning Authority.

#### REASON:

To ensure that the archaeological investigation is completed.

# Reason for Granting Permission ·

The development is acceptable taking into account the policies and proposals of the Development Plan as set out below. The proposed development has been resubmitted with 44 parking spaces and provision to rearrange the parking at Market buildings to provide a further 10 or so spaces. The previous planning permission LPA ref: 11/00204/FUL has significant weight and is a material consideration in this case. Furthermore, the applicant's previous traffic survey explains that there is sufficient capacity on roads nearer to the site than the Ethelbert Avenue Conservation Area to accommodate the anticipated overspill of vehicles belonging to student residents of the development. This conclusion is supported by the Council's Highways Officer as it is accepted that the expected student parking can be accommodated without detriment to local residents. The investigation of further Controlled Parking Zones and the use of a mandatory eviction clause (for students found to have brought a car to the roads within the ward of the application site, enforceable through the Contracts (Rights of Third Parties) Act by local residents) have been investigated and discussed with the developer and it has been demonstrated that neither are an acceptable or viable route for dealing with any overspill issue. There is, therefore, no need to make further provision for additional car parking spaces other than as described above.

The impact of the development, in terms of visual and neighbouring amenity, highway safety and parking is considered to be acceptable. In reaching this conclusion, as to the acceptability of the development, particular account has also been taken of the third party response to the scheme; the quality of the proposed redevelopment proposals; current market conditions; the economic regeneration benefits that will accrue as a result of the redevelopment proposals; the need for student housing and the potential reduction in demand for converting the City's existing family housing stock into shared housing; and the overall viability of the scheme. Other material considerations do not have sufficient weight to justify a refusal of the application. In accordance with Section 38 (6) of the Planning & Compulsory Purchase Act 2004 planning permission should therefore be granted following the completion of the section 106 agreement to secure the planning obligations as set out in the report to panel dated the 13<sup>th</sup> March in accordance with the following policies:

City of Southampton Local Plan Review (March 2006) policies SDP1, SDP4, SDP5, SDP6, SDP7, SDP8, SDP9, SDP10, SDP11, SDP12, SDP13,, SDP14, SDP15, SDP16, SDP17, SDP19, SDP22, NE7, HE1, CLT5, CLT7, H1, H2, H3, H7, H13, REI6 and TI2 and City of Southampton Core Strategy (January 2010) policies CS4, CS5, CS6, CS10, CS11, CS13, CS14, CS15, CS16, CS18,

Chris Lyons
Planning & Development Manager

30 April 2012

If you have any further enquiries please contact: **Stephen Harrison** 

# **IMPORTANT NOTE TO APPLICANT**

This decision has been made in accordance with the submitted application details and supporting documents and the development should be implemented in respect of the following plans and drawings.

Drawing No:	Version:	Description:	Date Received:	Status:
SCG-FLU-000050	н	Location Plan	14.01.2011	Approved
SCG-FLU-000051	G	Site Plan	14.01.2011	Approved
SCG-FLU-000052	G	Sections	14.01.2011	Approved
SCG-FLU-000054	С .	Landscaping Plan	14.01.2011	Approved
SCG-FLU-000055	к	Site Plan	14.01.2011	Approved
SCG-FLU-000060	L	General Plan	07.01.2011	Approved
SCG-FLU-000061	Α	General Plan	20.06.2011	Approved
SCG-FLU-000100	Q	Floor Plan	07.01.2011	Approved
SCG-FLU-000101	L	Floor Plan	07.01.2011	Approved
SCG-FLU-000102	J	Floor Plan	07.01.2011	Approved
SCG-FLU-000103	J	Floor Plan	07.01.2011	Approved
SCG-FLU-000104	J	Floor Plan	07.01.2011	Approved
SCG-FLU-000105	К	Floor Plan	07.01.2011	Approved
SCG-FLU-000106	J	Floor Plan	07.01.2011	Approved
SCG-FLU-000107	J	Floor Plan	07.01.2011	Approved
SCG-FLU-000108	L	Roof Plan	07.01.2011	Approved
SCG-FLU-000109	D	Floor Plan	03.02.2011	Approved
SCG-FLU-000110	E	Other Plans	14.01.2011	Approved
SCG-FLU-000111	D	Other Plans	14.01.2011	Approved
SCG-FLU-000200	J	Elevational Plan	07.01.2011	Approved
SCG-FLU-000201	К	Elevational Plan	07.01.2011	Approved
SCG-FLU-000202	К	Elevational Plan	07.01.2011	Approved

#### **NOTES**

- This permission relates to Planning Control only. Approval under the Building Regulations may also be required and should you be in any doubt about this, please contact Building Control Services, Tel. 023 8083 2558. Any other necessary consent must be obtained from the appropriate authority. Special attention is drawn to the fact that this permission does not relate to the display of advertisements and separate consent is required under the Town and Country Planning (Control of Advertisements) England Regulations 2007. Development affecting buildings of special Architectural or Historical interest is also subject of separate Listed Building Consent. Any queries should be made to Development Control Service as indicated below.
- 2. This permission has been granted on the basis of all the information submitted by the applicant shown on the plans accompanying the application. Any material misstatement or wrong information may invalidate the permission.
- 3. If the applicant is aggrieved by the decision of the Local Planning Authority to approve the proposed development, subject to conditions, they may appeal to the Secretary of State for Communities and Local Government, in accordance with Section 78 of the Town and Country Planning Act 1990, within six months of the date of decision. Appeals can be submitted on line <a href="https://www.planning-inspectorate.gov.uk">www.planning-inspectorate.gov.uk</a> or by a form available from the Planning Inspectorate, 3/15 Kite Wing, Temple Quay House, 2 The Square, Temple Quay, Bristol BS2 9DJ. The Secretary of State is not required to entertain an appeal if it appears to him that permission for the proposed development could not have been granted by the Local Planning Authority, or could not have been granted other than subject to the conditions imposed by it having regard to the statutory requirements, to the provisions of the Development Order and to any directions given under that Order.
- 4. If permission to develop land is granted subject to conditions, whether by the Local Authority or by the Secretary of State, and the owner of the land claims that the land has become incapable of reasonable beneficial use by the carrying out of any development which has been or would be permitted, they may serve on the Council a purchase notice requiring the Council to purchase their interest in the land in accordance with the provisions of Part IV of the Town and Country Planning Act 1990.
- 5. In certain circumstances, a claim may be made against the Local Planning Authority for compensation, where permission is granted subject to conditions by the Secretary of State on appeal or on a reference of the application to him. The circumstances in which compensation is payable are set out in Section 114 of the Town and Country Planning Act 1990.
- Attention is drawn to the provisions of Section 12 of the Hampshire Act 1983 relating to access for the Fire Brigade, and you are advised to contact Building Control Services as set out in Note 1.
- 7. For those developments which are covered by the Disability Discrimination Act, the attention of developers is drawn to the relevant provisions of the Act and to the British Standard B300:2001 Design of buildings and their approaches to meet the needs of disabled people code of practice.
- 8. The applicant is recommended to retain this form with the title deeds of the property.

Please address any correspondence in connection with this form quoting the application number to: Development Control Service, Southampton City Council, Civic Centre SOUTHAMPTON. SO14 7LS